SECOND ENGROSSED SUBSTITUTE SENATE BILL 5895

State of Washington 63rd Legislature 2013 1st Special Session

By Senate Ways & Means (originally sponsored by Senators Hill and Hargrove)

READ FIRST TIME 04/05/13.

- AN ACT Relating to education funding; amending RCW 43.135.025;
- 2 creating a new section; and providing for a submission of this act to
- 3 a vote of the people.
- 4 BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF WASHINGTON:
- 5 NEW SECTION. Sec. 1. The legislature recognizes that it is the paramount duty of the state under Article IX of the state Constitution 6 7 to provide for the education of the citizens of the state. 8 supreme court ruled the legislature has not provided adequate state 9 funding from dependable and regular sources to comply with the 10 paramount duty. It is the intent of the legislature, therefore, 11 through section 2 of this act to modify the state expenditure limit to 12 ensure a limit is placed on the remainder of state government 13 expenditures that will enable the state to commit an increasing 14 proportion of state tax dollars and the state budget to the education 15 of our citizens in fulfillment of the state's paramount duty.
- 16 **Sec. 2.** RCW 43.135.025 and 2009 c 479 s 35 are each amended to read as follows:

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- 1 (1) The state shall not expend from the general fund <u>or related</u>
 2 <u>fund</u> during any fiscal year state moneys in excess of the state
 3 expenditure limit established under this chapter.
- (2) Except pursuant to a declaration of emergency under RCW 4 ((43.135.035)) 43.135.034 or pursuant to an appropriation under RCW 5 43.135.045(2), the state treasurer shall not issue or redeem any check, 6 warrant, or voucher that will result in a state general fund or related 7 8 fund expenditure for any fiscal year in excess of the state expenditure limit established under this chapter. A violation of this subsection 9 10 constitutes a violation of RCW 43.88.290 and shall subject the state treasurer to the penalties provided in RCW 43.88.300. After July 1, 11 12 2015, and prior to July 1, 2023, the state expenditure limit 13 established by this section does not apply to:
- 14 <u>(a) State allocations to school districts and educational service</u> 15 <u>districts;</u>
- 16 <u>(b) Appropriations to the state's institutions of higher education</u>
 17 <u>or appropriations to state student financial aid programs;</u>
- (c) Appropriations for the early learning program under RCW
 43.215.141 and 43.215.142 and other licensed child care programs under
 chapter 43.215 RCW that promote positive child outcomes through
 curriculum, learning, and training;
- 22 (d) The costs of court rulings imposing new state costs issued 23 after July 1, 2015, and prior to July 1, 2023;
 - (e) Expenditures of extraordinary revenue growth, as defined in Article 7, section 12 of the state Constitution, to the extent that the extraordinary revenue growth is not deposited to the budget stabilization account; or
 - (f) The cost of extraordinary growth in the caseloads of state entitlement programs to the extent that total biennial entitlement caseload costs exceed by one-third the average biennial percentage growth over the prior five fiscal biennia, not including the cost of new entitlements or the expansion of existing entitlements after January 1, 2013, or the expansion of medicaid eligibility under the federal affordable care act.
- 35 <u>The exceptions established in (a) through (f) of this subsection</u> 36 shall be calculated by the state expenditure limit committee.
- 37 (3) The state expenditure limit for any fiscal year shall be the

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previous fiscal year's state expenditure limit increased by a percentage rate that equals the fiscal growth factor.

- (4)(a) For purposes of computing the state expenditure limit for the fiscal year beginning July 1, ((2009)) 2013, the phrase "the previous fiscal year's state expenditure limit" means the total state expenditures from the state general fund((,-the-public-safety-and education account, the health services account, the violence reduction and drug enforcement account, the student achievement fund, the water quality-account,-and-the-equal-justice-subaccount)), not including federal funds, for the fiscal year beginning July 1, ((2008)) 2012, plus the fiscal growth factor.
- (b) For purposes of computing the state expenditure limit for the fiscal year beginning July 1, 2015, the phrase "the previous fiscal year's state expenditure limit" means the total state expenditures from the state general fund and related funds plus the fiscal growth factor, excluding expenditures for the purposes of subsection (2)(a), (b), and (c) of this section.
- (c) For purposes of computing the state expenditure limit for the fiscal year beginning July 1, 2023, the phrase "the previous fiscal year's state expenditure limit" means the total state expenditures from the state general fund and related funds for the fiscal year beginning July 1, 2022, plus the fiscal growth factor, including expenditures for the purposes of subsection (2)(a) through (f) of this section.
- (5) A state expenditure limit committee is established for the purpose of determining and adjusting the state expenditure limit as provided in this chapter. The members of the state expenditure limit committee are the director of financial management, the attorney general or the attorney general's designee, and the chairs and ranking minority members of the senate committee on ways and means and the house of representatives committee on ways and means. All actions of the state expenditure limit committee taken pursuant to this chapter require an affirmative vote of at least four members.
- (6) Each November, the state expenditure limit committee shall adjust the expenditure limit for the preceding fiscal year based on actual expenditures and known changes in the fiscal growth factor and then project an expenditure limit for the next two fiscal years. If, by November 30th, the state expenditure limit committee has not adopted the expenditure limit adjustment and projected expenditure limit as

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- provided in subsection (5) of this section, the attorney general or his or her designee shall adjust or project the expenditure limit, as necessary.
- 4 (7)(a) "Fiscal growth factor," after July 1, 2015, and prior to
 5 July 1, 2023, means the average of the sum of inflation and population
 6 change for each of the prior three fiscal years.
- 7 (b) "Inflation" means the percentage change in the implicit price 8 deflator for the United States for each fiscal year as published by the 9 federal bureau of labor statistics.
- 10 <u>(c) "Population change" means the percentage change in state</u>
 11 <u>population for each fiscal year as reported by the office of financial</u>
 12 <u>management.</u>
- 13 (d) "Fiscal growth factor," prior to July 1, 2015, and after July 14 1, 2023, means the average growth in state personal income for the prior ten fiscal years.
 - (8) "General fund" means the state general fund and related funds.
- 17 <u>(9) "Related funds" means the Washington opportunity pathways</u>
 18 <u>account, the education legacy trust account, and the pension funding</u>
 19 stabilization account.
- NEW SECTION. Sec. 3. The secretary of state shall submit this act to the people for their adoption and ratification, or rejection, at the next general election to be held in this state, in accordance with RCW 43.135.035.

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